

# DEPARTMENT OF THE TREASURY INTERNAL REVENUE SERVICE WASHINGTON, D.C. 20224

TAX EXEMPT AND
GOVERNMENT ENTITIES
DIVISION

Release Number: 201007065

Release Date: 2/19/10 Date: November 25, 2009 Contact Person:

Identification Number:

Telephone Number:

Employer Identification Number:

UIL Code: 507.00-00, 4940.01-00,4941.00-00

4942.00-00, 4945.00-00

SE:T:EO:RA:T:2

## Legend:

М :

<u>...</u>

C =

D =

늗 -

<u>F</u> = x =

# Dear

This is in response to your ruling request regarding the proper treatment of a transfer of part of your assets to another private foundation under sections 507, 509, 4940, 4941, 4942, 4945, and 4946 of the Internal Revenue Code ("Code").

#### Facts:

You have been recognized as an organization described in section 501(c)(3) of the Code and classified as a private foundation under section 509(a). Your founder died several years ago and your directors are  $\underline{B}$ ,  $\underline{C}$ ,  $\underline{D}$ ,  $\underline{E}$ , and  $\underline{F}$ .  $\underline{B}$  is the founder's daughter.  $\underline{C}$  and  $\underline{D}$  are the founder's grandchildren.  $\underline{E}$  and  $\underline{F}$  are your professional advisors. Administering the founder's large estate was a complex process, due in part to the nature of the estate's assets and because of litigation ("estate litigation") in the local probate court among  $\underline{B}$ ,  $\underline{C}$ ,  $\underline{D}$ , and various other family members contemporaneous with, but unrelated to, the administration of the founder's estate, litigation ("foundation litigation") developed in the local circuit court over the membership of your board of directors.

You are a membership non-profit corporation and your members elect the directors who are responsible for your general operations. There are two categories of members: full and associate, with each having different privileges. Until his death, the founder was a full member and

designated  $\underline{B}$ ,  $\underline{C}$ , and  $\underline{D}$  as associate members. After the founder's death, a dispute arose among  $\underline{B}$ ,  $\underline{C}$ , and  $\underline{D}$ , over the interpretation of the corporate governance provisions relating to who is actually a member, what kind of member, and what authority each might have. Due to the irreconcilable conflicts between your members, your operations became paralyzed. Approximately  $\underline{x}$  million dollars of your charitable pledges have been suspended. Several years ago, the parties to both litigations resolved their differences with a global settlement.

Pursuant to the litigated settlement agreement, the parties agreed that you would transfer cash and marketable securities equal to approximately one-third of the total value of your assets to a new organization,  $\underline{M}$ .  $\underline{M}$  has been recognized as an organization described under section 501(c)(3) of the Code and classified as a private foundation under section 509(a).  $\underline{M}$  will provide no consideration for the transferred assets. After the transfer,  $\underline{M}$  plans to immediately make two large grants to public charities, and  $\underline{D}$  will resign as your full member and director. Initially,  $\underline{D}$  will be  $\underline{M}$ 's president and sole director, but expects to appoint additional directors in the future.  $\underline{B}$  and  $\underline{C}$  will continue as your full members while  $\underline{B}$ ,  $\underline{C}$ ,  $\underline{E}$ , and  $\underline{F}$  will continue as your directors. Thereafter, you and  $\underline{M}$  will operate as separate private foundations, with separate boards of directors. The formation of  $\underline{M}$  with separate directors will facilitate the foundations' divergent grant making objectives.

You state that you have not and will not notify the IRS of your intent to terminate your status pursuant to section 507(a)(1) of the Code. You further state that you have never either willfully repeated acts (or failures to act) or committed a willful and flagrant act (or failure to act) which gives rise to tax under chapter 42. You also state that currently and at the time of the proposed distribution of assets from you to  $\underline{M}$ , there are not and will not be any willful repeated act (or failure to act) or willful flagrant act (or failure to act) which would give rise to liability for taxes under chapter 42. You also represent that you have no expenditure responsibility grants outstanding under section 4945(h).

## Rulings Requested:

You have requested the following rulings:

- Your transfer, without consideration, of cash and marketable securities equal to approximately one-third of your total value to <u>M</u> will constitute a significant distribution of assets to one or more private foundations within the meaning of section 1.507-3(c)(1) of the Income Tax Regulations ("regulations") and, therefore, as a transfer described in section 507(b)(2) of the Code, will not be subject to tax under section 507(c).
- 2. Your transfer to <u>M</u> will not result in termination of your private foundation status under section 507(a) of the Code but, instead, will constitute a reorganization between those private foundations under section 507(b)(2).
- 3. Your transfer to <u>M</u> will not constitute notification of your intent to terminate your private foundation status under section 507(a)(1) of the Code, or any willful repeated acts (or failures to act) or any willful and flagrant act (or failure to act) under section 507(a)(2) by you. Thus, you will not be liable for any tax imposed by section 507(c).

- 4. Pursuant to section 507(b)(2) of the Code,  $\underline{M}$  will not be treated as a newly-created organization.
- 5. <u>M</u> will be treated as possessing your tax attributes and characteristics pursuant to section 1.507-3(a)(2), (3), and (4) of the regulations.
- 6. Your transfer to <u>M</u> will not give rise to any net investment income or constitute any other taxable sale or disposition under section 4940 of the Code.
- 7. Your transfer to  $\underline{M}$  will not constitute any act of self-dealing under section 4941 of the Code by you,  $\underline{M}$  or any of their foundation managers as defined in section 4946.
- 8. Upon your transfer to M, M will succeed to a portion of your excess qualifying distributions under section 4942 of the Code, if any, based upon M's proportionate share of your total assets received.
- 9. Your transfer to M will not constitute taxable expenditures under section 4945 of the Code.
- 10. You will not be required to exercise any expenditure responsibility under section 4945(h) of the Code with respect to your transfer of assets to <u>M</u>.
- 11. Pursuant to section 1.507-3(a)(9) of the regulations, and for purposes of chapter 42 and sections 507 through 509 of the Code, M will be treated as if it were you in the proportion that the fair market value of your assets (less encumbrances) transferred to M bears to the fair market value of your assets (less encumbrances) immediately before your transfer of the assets.

## Law:

Section 501(c)(3) of the Code provides an exemption from federal tax for organizations that are organized and operated exclusively for religious, charitable, scientific, testing for public safety, literary, or educational purposes, no part of the net earnings of which inures to the benefit of any private shareholder or individual.

Section 507(a)(1) of the Code states that a private foundation may voluntarily terminate its private foundation status by submitting to the Internal Revenue Service a statement of its intention to voluntarily terminate its private foundation status pursuant to section 507(a)(1) and by paying any termination tax under section 507(c).

Section 507(b)(2) of the Code states that when one private foundation transfers assets to one or more other private foundations, each transferee private foundation shall not be treated as a newly created organization.

Section 507(c) of the Code imposes an excise tax equal to the lower of: (1) the aggregate tax benefits that have resulted from the private foundation's exempt status under section 501(c)(3), or (2) the value of the net assets of the private foundation on an organization that voluntarily terminates its private foundation status.

Section 4940(a) of the Code imposes an annual tax on the net investment income of private foundations.

Section 4940(c) of the Code defines net investment income as the amount by which the sum of the gross investment income and the capital gain net income exceeds the deductions allowed by paragraph (3).

Section 4941(a) of the Code imposes an excise tax on acts of self-dealing between a private foundation and any of its disqualified persons as defined in section 4946.

Section 4942(a) of the Code imposes on the undistributed income of a private foundation for any taxable year, which has not been distributed before the first day of the second (or any succeeding) taxable year following such taxable year (if such first day falls within the taxable period), a tax equal to 30 percent of the amount of such income remaining undistributed at the beginning of such second (or succeeding) taxable year.

Section 4942(g)(3) of the Code states that, for purposes of this section, the term "qualifying distribution" includes a contribution to a section 501(c)(3) organization described in paragraph (1)(A)(ii) if (A) not later than the close of the first taxable year after its taxable year in which such contribution is received, such organization makes a distribution (within the meaning of paragraph (1) or (2), without regard to this paragraph) which is treated under subsection (h) as a distribution out of corpus (or would be so treated if such section 501(c)(3) organization were a private foundation which is not an operating foundation), and (B) the private foundation making the contribution obtains adequate records or other sufficient evidence from such organization showing that the qualifying distribution described in subparagraph (A) has been made by such organization.

Section 4945(a) of the Code imposes a tax on the taxable expenditures of a private foundation.

Section 4945(d)(4) of the Code states, in part, that for purposes of this section, the term "taxable expenditure" means any amount paid or incurred by a private foundation as a grant to an organization unless such organization is described in paragraph (1) or (2) of section 509(a), is an organization described in section 509(a)(3), or is an exempt operating foundation, or the private foundation exercises expenditure responsibility with respect to such grant in accordance with subsection (h).

Section 4945(h) of the Code defines the term "expenditure responsibility" to mean that a private foundation is responsible to exert all reasonable efforts and to establish adequate procedures to see that the grant is spent solely for the purpose for which made, to obtain full and complete reports from the grantee on how the funds are spent, and to make full and detailed reports with respect to such expenditures to the Secretary.

Section 1.507-3(a)(1) of the Treasury Regulations (regulations) states that in the case of a significant disposition of assets to one or more private foundations, within the meaning of paragraph (c) which describes a section 507(b)(2) of the Code transfer, the transferee organization shall not be treated as a newly created organization, but shall succeed to those attributes and characteristics of the transferor organization described in section 1.507-3(a)(2), (3), and (4), which include its aggregate tax benefit, substantial contributors, and chapter 42 tax and penalty liabilities.

Section 1.507-3(a)(2) of the regulations states, in part, that a transferee organization to which this paragraph applies shall succeed to the aggregate tax benefit of the transferor organization.

Section 1.507-3(a)(3) of the regulations states that, for purposes of section 507(d)(2), in the event of a transfer of assets described in section 507(b)(2), any person who is a "substantial contributor" (within the meaning of section 507(d)(2)) with respect to the transferor foundation will be treated as a "substantial contributor" with respect to the transferee foundation, regardless of whether such person meets the \$5,000-two percent test with respect to the transferee organization at any time.

Section 1.507-3(a)(4) of the regulations states that if a private foundation incurs a liability for one or more of the taxes imposed under chapter 42 (or any penalty resulting therefrom) prior to, or as a result of, making a transfer of assets described in section 507(b)(2)to one or more private foundations, in any case where transferee liability applies, each transferee foundation shall be treated as receiving the transferred assets subject to such liability to the extent that the transferor foundation does not satisfy such liability.

Section 1.507-3(a)(5) of the regulations states that, except as provided in subparagraph (9) of this paragraph, a private foundation is required to meet the distribution requirements of section 4942 for any taxable year in which it makes a section 507(b)(2) transfer of all or part of its net assets to another private foundation.

Section 1.507-3(a)(6) of the regulations provides that when a private foundation makes a section 507(b)(2) transfer of all or part of its net assets to another private foundation, the applicable period of time described in section 4943(c)(4), (5), or (6) shall include both the period during which the transferor foundation held such assets and the period during which the transferee foundation holds such assets

Section 1.507-3(a)(8)(ii) sets forth certain rules that apply to the transferee foundation with respect to the assets transferred in a section 507(b)(2) transfer to the same extent and in the same manner that they would have applied to the transferor foundation had the 507(b)(2) transfer not been effected, mostly in the nature of transitional rules of limited scope for the Tax Reform Act of 1969.

Section 1.507-3(a)(9)(i) of the regulations provides that if a private foundation transfers all of its net assets to one or more private foundations which are effectively controlled (within the meaning of Sec. 1.482-1(a)(3)), directly or indirectly, by the same person or persons which effectively controlled the transferor private foundation, for purposes of chapter 42 (section 4940 et seq.) and part II of subchapter F of chapter 1 of the Code (sections 507 through 509) such a transferee private foundation shall be treated as if it were the transferor.

Section 1.507-3(c)(1) of the regulations states that a transfer of assets is described in section 507(b)(2) if it is made by a private foundation to another private foundation pursuant to any liquidation, merger, redemption, recapitalization, or other adjustment, organization, or reorganization.

Section 1.507-3(c)(2) of the regulations defines the term "significant disposition of assets to one or more private foundations" as any disposition or series of dispositions where the cumulative total of dispositions is 25 percent or more of the fair market value of the net assets of the foundation at the beginning of the taxable year.

Section 1.507-4(b) of the regulations states that private foundations which make transfers described in section 507(b)(2) are not subject to the tax imposed under section 507(c) with respect to such transfers unless the provisions of section 507(a) become applicable.

Section 53.4945-5(c)(2) of the Foundation Regulations (foundation regulations) provides that, with regard to capital endowment grants made to private foundations, if a private foundation makes a grant to another private foundation for endowment or for other capital purposes, the grantor foundation must require reports from the grantee foundation on the uses of the principal and the income (if any) from the grant funds. The grantee must make such reports annually for the tax year in which the grant was made and for the immediately succeeding two tax years. Only if it is reasonably apparent to the grantor, before the end of such grantee's second succeeding tax year, that neither the principal nor the income from the grant funds has been used for any purpose which would result in liability for tax under section 4945(d) of the Code, may the grantor then allow the grantee's reports to be discontinued.

Section 53.4946-1(a)(8) of the foundation regulations states that, for purposes of section 4941 of the Code only, the term "disqualified person" shall not include any organization which is described in section 501(c)(3) (other than an organization described in section 509(a)(4)).

## Analysis:

# Ruling 1:

Section 507(b)(2) of the Code describes a transfer from one private foundation to another private foundation according to any liquidation, merger, redemption, recapitalization, or other adjustment, organization, or reorganization. Section 1.507-3(c)(1) of the regulations describes the terms "other adjustment, organization, or reorganization" as including any partial liquidation or any other significant distribution of assets to one or more private foundations, other than transfers for full and adequate consideration or distributions out of current income. The term "significant disposition of assets to one or more private foundations" is defined by section 1.507-3(c)(2) as any disposition or series of dispositions where the aggregate value transferred is 25 percent or more of the fair market value of the net assets of the foundation at the beginning of the taxable year. Since you are transferring more than 25 percent of the fair market value of your net assets to  $\underline{M}$ , a private foundation, for no consideration, your proposed transfer is a significant disposition of assets that qualifies as a transfer under section 507(b)(2).

## Rulings 2 and 3:

Pursuant to section 1.507-4(b) of the regulations, a private foundation that makes a transfer described in section 507(b)(2) of the Code is not subject to the tax imposed under section 507(c) with respect to such transfer unless the provisions of section 507(a) become applicable. As discussed in Ruling 1 above, your transfer will constitute a significant distribution of assets described in section 507(b)(2). You have stated that you have not and will not notify the Secretary

of your intent to terminate your status as a private foundation and that you have not ever either committed willful repeated acts (or failures to act) or committed a willful and flagrant act (or failure to act) which gives rise to tax under chapter 42 of the Code. Therefore, your proposed transfer of assets to  $\underline{M}$  under section 507(b)(2) will not terminate your private foundation status under section 507(a) and does not result in a termination tax imposed by section 507(c).

### Ruling 4:

When a private foundation makes a transfer described in section 507(b)(2) of the Code, the transferee foundation is not treated as a newly created organization under section 1.507-3(a)(1) of the regulations. Since your transfer is described in section 507(b)(2), as discussed in Ruling 1 above, M will not be treated as a newly created organization.

## Ruling 5:

In the case of a significant disposition of assets to one or more private foundations within the meaning of section 507(b)(2) of the Code, the transferee organization shall be treated as possessing those attributes and characteristics of the transferor organization which are described in subparagraphs (2), (3), and (4) of section 1.507-3(a) of the regulations. As discussed in Ruling 1 above, your transfer is described in section 507(b)(2). Accordingly,  $\underline{M}$  will be treated as possessing your attributes and characteristics as described in sections 1.507-3(a)(2), (3), and (4) of the regulations.

### Ruling 6:

Section 4940(c) of the Code imposes an excise tax on investment income received by private foundations. Investment income includes capital gains from the sale or other disposition of property. The transfer of assets by you to  $\underline{M}$ , which lacks consideration, does not constitute a "sale or other disposition of property" that would generate capital gains subject to excise tax under section 4940. Therefore, the transfer will not be treated as a taxable sale or disposition of property within the meaning of section 4940.

## Ruling 7:

Section 4941(a) of the Code imposes an excise tax on each act of self-dealing between a disqualified person and a private foundation. Sections 4941 and 1.507-3(a) of the regulations determine whether the proposed transfer of part of your assets to  $\underline{M}$  will constitute an act of self-dealing between a private foundation and its disqualified persons, as defined in section 4946. Under section 53.4946-1(a)(8) of the foundation regulations, a "disqualified person" does not include organizations that are exempt under section 501(c)(3). Therefore, your transfer of assets to  $\underline{M}$  is not an act of self-dealing because  $\underline{M}$  is recognized by the Service as an organization exempt from tax under section 501(c)(3).

#### Ruling 8 and 11:

Under section 1.507-3(a)(9)(i) of the regulations, if a private foundation transfers all of its net assets to another private foundation which is effectively controlled by the same person or persons which effectively controlled the transferor private foundation, the transferee private

foundation is treated as if it were the transferor. Here, you are transferring less than all of your net assets, so  $\underline{M}$  is not treated as you for all private foundation purposes. Instead,  $\underline{M}$  will be treated as possessing your attributes and characteristics which are described in sections 1.507-3(a)(2), (3), (4), and, to the extent applicable, (6) and (8)(ii), and none of your excess qualifying distribution carryovers under section 4942 will transfer to  $\underline{M}$ .

Under section 1.507-3(a)(5) of the regulations, except as provided in subparagraph (9) of section 1.507-3(a), a private foundation must meet the distribution requirements of section 4942 of the Code for any taxable year in which it makes a section 507(b)(2) transfer of all or part of its net assets to another private foundation. The transfer itself shall be counted toward satisfaction of such requirements to the extent the amount transferred meets the requirements of section 4942(g)(3), which states that the term "qualifying distribution" includes a contribution to a section 501(c)(3) organization if the redistribution requirements are met. Therefore, your proposed transfer shall be counted toward the satisfaction of your distribution requirements to the extent the amount transferred meets the redistribution requirements of section 4942(g)(3).

## Rulings 9 and 10:

Your section 507(b)(2) transfer of assets to  $\underline{M}$  is a grant to  $\underline{M}$  for capital endowment purposes. Because  $\underline{M}$  is not treated as you under section 1.507-3(a)(9), the transfer is a taxable expenditure under section 4945(d)(4) of the Code unless you comply with the expenditure responsibility requirements of section 4945(h). Your transfer to  $\underline{M}$  will not be considered a taxable expenditure as long as you exercise expenditure responsibility over the transfer in accordance with sections 4945(h) and section 53.4945-5(c)(2) of the foundation regulations. Section 53.4945-5(c)(2) requires the grantee to make annual reports for the year in which the grant is made and the immediately succeeding two years.

# Conclusion:

Based on the foregoing, we rule as follows:

- 1. Your transfer, without consideration, of cash and marketable securities equal to approximately one-third of your total value to M will constitute a significant distribution of assets to one or more private foundations within the meaning of section 1.507-3(c)(1) of the regulations and, therefore, as a transfer described in section 507(b)(2) of the Code, will not be subject to tax under section 507(c).
- 2. Your transfer to <u>M</u> will not result in termination of your private foundation status under section 507(a) of the Code but, instead, will constitute a reorganization between those private foundations under section 507(b)(2).
- 3. Your transfer to M will not constitute notification of your intent to terminate your private foundation status under section 507(a)(1) of the Code, or any willful repeated acts (or failures to act) or any willful and flagrant act (or failure to act) under section 507(a)(2) by you. Thus, you will not be liable for any tax imposed by section 507(c).
- 4. Pursuant to section 507(b)(2) of the Code,  $\underline{M}$  will not be treated as a newly-created organization.

- 5. <u>M</u> will be treated as possessing your tax attributes and characteristics as described in section 1.507-3(a)(2), (3), and (4) of the regulations.
- 6. Your transfer to <u>M</u> will not give rise to any net investment income or constitute any other taxable sale or disposition under section 4940 of the Code.
- 7. Your transfer to <u>M</u> will not constitute any act of self-dealing under section 4941 of the Code by you, <u>M</u> or any of their foundation managers as defined in section 4946.
- 8. Upon your transfer to M, M will not succeed to any of your excess qualifying distributions under section 4942 of the Code.
- 9. Your transfer to M will not constitute a taxable expenditure as long as you follow the expenditure responsibility requirements of section 4945(h) of the Code and section 53.4945-5 of the foundation regulations with respect to capital endowment grants.
- 10. You will be required to exercise expenditure responsibility with respect to the transferred assets under section 4945(h) of the Code and section 53.4945-5 of the foundation regulations with respect to capital endowment grants.
- 11. M will be treated as possessing your tax attributes prior to the transfer only to the extent provided in section 1.507-3(a)(2), (3), (4), (6) and 8(ii) of the regulations.

This ruling will be made available for public inspection under section 6110 of the Code after certain deletions of identifying information are made. For details, see enclosed Notice 437, *Notice of Intention to Disclose.* A copy of this ruling with deletions that we intend to make available for public inspection is attached to Notice 437. If you disagree with our proposed deletions, you should follow the instructions in Notice 437.

This ruling is directed only to the organization that requested it. Section 6110(k)(3) of the Code provides that it may not be used or cited by others as precedent.

This ruling is based on the facts as they were presented and on the understanding that there will be no material changes in these facts. This ruling does not address the applicability of any section of the Code or regulations to the facts submitted other than with respect to the sections described. Because it could help resolved questions concerning your federal income tax status, this ruling should be kept in your permanent records.

If you have any questions about this ruling, please contact the person whose name and telephone number are shown in the heading of this letter.

In accordance with the Power of Attorney currently on file with the Internal Revenue Service, we are sending a copy of this letter to your authorized representative.

Sincerely,

Ronald J. Shoemaker Manager, Exempt Organizations Technical Group 2

Enclosure Notice 437